

## Message Text

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ACTION IO-13

INFO OCT-01 ARA-06 NEA-10 ISO-00 CIAE-00 DODE-00 PM-04

H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 AF-10 EA-07 EUR-12 AID-05

ACDA-07 OMB-01 /117 W

-----211834Z 047953 /44

R 211640Z APR 77

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC 4524

INFO AMEMBASSY NEW DELHI

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 GEORGETOWN 0803

E.O. 11652: GDS

TAGS: PFOR, PORG, XM, GY

SUBJECT: THE NACCFM: FOREIGN MINISTER WILLS' COMMENTS ON  
NEW DELHI MEETING

REF: (A) NEW DELHI 5065, (B) NEW DELHI 5415, (C) GEORGETOWN 594,  
(D) GEORGETOWN 665, (E) GEORGETOWN 591

SUMMARY: FONMIN WILLS HAS VEHEMENTLY REJECTED SUGGESTION  
THAT HIS DELEGATION FOLLOWED LEAD OF CUBANS OR SERVED AS  
THEIR SPOKESMAN DURING THE NACCFM IN NEW DELHI. HE INSISTS  
THAT GUYANA'S REPRESENTATIVES ARGUED TO HAVE CUBAN  
DRAFTS MODERATED AND THAT THEY HAD BEEN LARGELY SUCCESSFUL IN THIS  
EFFORT. HE INSISTS THAT TJDNA'S POSITION ON PUERTO RICO REMAINS  
THAT WHICH HE OUTLINED BEFORE THE NACCFM (REFS C AND D). AS A  
MATTER OF PRINCIPLE, GUYANA WENT ALONG WITH WHAT WAS AGREED  
UPON IN THE REGIONAL SUBCOMMITTEES AND DID NOT EXPRESS  
RESERVATIONS. WILLS SAID GUYANA'S DRAFT ON INTERFERENCE IN  
INTERNAL AFFAIRS WAS HARDENED BY ADDITIONS FROM OTHER  
COUNTRIES. WILLS INSISTED THAT ALTHOUGH GUYANA IS COMPETING  
WITH CUBA TO BECOME THE WESTERN HEMISPHERE LEADER OF THE NAM, IT  
AVOIDED ADVOCACY OF POSITIONS WHICH WOULD OFFEND THE  
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US. END SUMMARY.

1. DURING CONVERSATION IN HIS OFFICE APRIL 18, FONMIN  
WILLS DESCRIBED IN DETAIL THE NACCFM MEETING IN NEW DELHI  
AND HIS IMPRESSIONS OF IT. AS MUCH OF WHAT HE SAID  
COINCIDED WITH REPORTS FROM AMEMBASSY NEW DELHI, I WILL  
RESTRICT THIS REPORT TO HIS COMMENTS ON THE ROLES OF

CERTAIN DELEGATIONS, INCLUDING THAT OF GUYANA, DURING THE CONFERENCE.

2. WILLS ASSERTED THAT THE TREND IN THE NAM IS TOWARD MODERATION AND PRAGMATISM. THE INDIAN DELEGATION EXERTED A STRONG MODERATING INFLUENCE ON THE CONFERENCE. WILLS FELT THAT THE INDIANS, IN PRESSING FOR MODERATION, MAY HAVE OVER-EXTENDED THEMSELVES TO THE DETRIMENT OF THEIR LONG-TERM LEADERSHIP CREDIBILITY, BUT HE PRAISED THEIR HANDLING OF THE NEW DELHI MEETING. THE YUGOSLAVS PROVIDED A STEADYING, MATURE INFLUENCE OVER OTHER DELEGATIONS.

3. THE CUBANS WERE EXTREMELY ACTIVE, HE SAID, TRYING TO ASSERT THEIR LEADERSHIP LEADING UP TO THE NAM CONFERENCE IN HAVANA IN 1979. THEIR AGGRESSIVENESS HAS HURT THEIR LONG-TERM POTENTIAL FOR INFLUENCE. THE ANGOLAN DELEGATION, ACCORDING TO WILLS, WAS COMPLETELY SUBSERVIENT TO THE CUBANS.

4. I COMMENTED THAT I HAD SEEN REPORTING INDICATING THAT GUYANA AND CUBA HAD WORKED CLOSELY TOGETHER DURING THE CONFERENCE AND THAT SOME PEOPLE GOT THE IMPRESSION THAT GUYANA AT TIMES SERVED AS CUBA'S SPOKESMAN. WILLS VEHEMENTLY REJECTED THIS SUGGESTION, SAYING THAT GUYANA WAS COMPETING WITH CUBA FOR LEADERSHIP OF NAM IN THIS HEMISPHERE AND WOULD NOT ACCEPT CUBAN LEADERSHIP. HE SAID THAT DESPITE HIS ILLNESS (AN INTESTINAL PROBLEM KEPT HIM CONFINED TO HIS HOTEL ROOM DURING PART OF THE CON-

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ERENCE), HE HAD FOLLOWED CLOSELY DEVELOPMENTS IN THE COMMITTEES AND KNEW THAT HIS DELEGATION HAD WORKED TO CHANGE OBJECTIONABLE LANGUAGE THAT CUBA HAD PROPOSED. THE CUBANS HAD INTRODUCED TWO DRAFTS OF AMENDMENTS ON LATIN AMERICA. THE FIRST, WILLS SAID, WAS TOTALLY UNACCEPTABLE AND THEY HAD ARGUED ABOUT IT FOR TWO DAYS BEFORE THE CUBANS WITHDREW IT AND CAME UP WITH A Milder SUBSTITUTE WITH WHICH THEY WORKED (COPIES OF BOTH DRAFTS ARE BEING POUCHED TO ARA/CAR). WILLS INSISTED THAT THE GUYANESE AND JAMAICAN REPRESENTATIVES ON THE SUB-COMMITTEE WERE RESPONSIBLE FOR THE DIFFERENCES BETWEEN THE FIRST CUBAN DRAFT AND THE FINAL LATIN AMERICAN SECTION WHICH WAS PUT FORTH.

5. GUYANA'S REPRESENTATIVE ON THE SUB-COMMITTEE (LLOYD SEARWAR) HAD OPPOSED THE INCLUSION OF ANY REFERENCE TO PUERTO RICAN INDEPENDENCE BUT THE JAMAICAN MEMBER OF THE SUB-COMMITTEE (JONES) HAD SAID HE COULD ACCEPT THE WORD "INDEPENDENCE," THUS ENABLING THE CUBANS TO PREVAIL. THE

GUYANESE WERE SURPRISED, THEREFORE, WHEN THE CHIEF OF JAMAICA'S DELGATION (MILLS) EXPRESSED RESERVATIONS ON THE PUERTO RICO LANGUAGE DURING THE PLENARY SESSION. I ASKED WILLS WHY HE HAD NOT EXPRESSED RESERVATIONS ON BEHALF OF THE GOG. HE REPEATED WHAT HE HAD TOLD ME PREVIOUSLY, I.E., THAT HE DOES NOT FAVOR THE PRACTICE OF EXPRESSING RESERVATIONS BECAUSE THEY WEAKEN THE SOLIDARITY OF THE NAM. DELEGATIONS SHOULD ABIDE BY THE LANGUAGE WHICH IS FOUGHT OUT AND AGREED UPON IN THE DRAFTING SESSIONS. THERE WERE MANY THINGS IN THE COMMUNIQUE THAT INDIVIDUAL NATIONS DID NOT FULLY ENDORSE. WILLS INSISTED THAT GUYANA'S POSITION ON PUERTO RICO REMAINED AS HE HAD DESCRIBED TI PRIOR TO THE NACCFM (REFS C AND D).

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C O N F I D E N T I A L SECTION 2 OF 2 GEORGETOWN 0803

6. WILLS ASSERTED THAT GUYANA'S DRAFT PARAGRAPH ON "NON-INTERFERENCE IN THE INTERNAL AFFARIS OF STATES" HAD BEEN HARDENED BY OTHER DELEGATIONS DURING THE COMMITTEE MEETINGS. HE GAVE ME A COPY OF THE ORIGINAL GUYANA DRAFT PLUS PEN AND INK CHANGES ADDED BY VIET NAM AND JAMAICA. HE COMMENTED THAT, GIVEN THE PROMINENCE THAT "DESTABILIZATION" HAS HAD IN GUYANA'S POLITICS DURING THE POST TWO YEARS, THE ATTACKS BY CUBAN EXILES AND THE CURRENT INTERNAL DESTABILIZATION (REFERRING TO EFFORTS OF JAGAN, THE SOVIETS, AND TWO RECENT FIRES--BELIEVED TO BE ARSON--AT THE GUYANA TIMBERS CORP. COMPLEX AND A BERBICE RICE MILL), THE GOG COULD NOT SUDDENLY DROP ALL REFERENCE TO THE ISSUE; MOREOVER, THE LANGUAGE OF HIS DRAFT OR HIS SPEECH HAD NOT EVEN HINTED AT US

INVOLVEMENT.

7. WILLS REACTED ANGRILY TO THE SUGGESTION THAT HE OR HIS DELEGATION MIGHT HAVE SERVED AS A SPOKESMAN FOR THE CUBANS. WILLS SAID THAT THE IDEA THAT ANYONE COULD THINK THAT HE WAS SERVING CUBAN INTERESTS WAS PREPOSTEROUS. HE EMPHASIZED THAT HE HAD BEEN AWARE OF US CONCERNS AND THOUGH THAT HIS DELEGATION HAD AVOIDED ANY ACTIONS OR CONFIDENTIAL

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STATEMENTS WHICH WOULD OFFEND THE US. HE ALSO SAID THAT BEFORE THE NACCFM, BURNHAM HAD CAUTIONED HIM NOT TO DO ANYTHING TO "ROCK THE BOAT" WITH THE US.

8. COMMENT: WILLS APPEARED GENUINELY SURPRISED OVER OUR CONCERN ABOUT GUYANA'S PERFORMANCE IN NEW DELHI. HIS AND OUR VIEWS OF REALITY WITHIN THE CONTEXT OF THE NAM DIFFER CONSIDERABLY AND THIS CAUSES MISUNDERSTANDING. ALSO, THE GUYANESE DETERMINATION TO BE A WESTERN HEMI-SPHERE LEADER IN THE NAM INFLUENCES THEIR POLICIES AND PERCEPTIONS. IT IS PROBABLE THAT AT NEW DELHI THE GOG DELEGATION BEHAVED MORE RADICALLY THAN WILLS IS NOW PAREPARED TO ADMIT.

9. FROM WHAT I CAN SEE FROM HERE OF THE GUYANA-CUBA RELATIONSHIP AND WILLS' ATTITUDES, HOWEVER, I DOUBT VERY MUCH THAT WILLS CONSCIOUSLY WOULD ACT ON CUBA'S BEHALF OR ALLOW HIS POLICIES TO BE SET BY CUBA. ALSO, APART FROM THE DISCREPANCY BETWEEN WILLS' ACCOUNT AND THE PERCEPTIONS OF OTHER OBSERVERS CONCERNING GUYANA'S ACTIONS RE THE PUERTO RICO QUESTION, THE GUYANA DELEGATION'S POSITIONS AND THE CONTENT OF WILLS' SPEECH IN NEW DELHI FOLLOWED THE PATTERN THAT WILLS HAD PREVIOUSLY INDICATED (REF D). WHEN SEARWAR RETURNS FROM HIS TRIP WITH PRESIDENT CHUNG, I INTEND TO QUESTION HIM ABOUT WHAT HAPPENED IN NEW DELHI. TEXTS OF TWO CUBAN DRAFTS OF AMENDMENTS FOR LATIN AMERICA AFFAIRS, A CUBAN DRAFT ON RACISM, AND THE GUYANESE DRAFT ON "NON-INTERVENTION..." ARE BEING POUCHED TO ARA/CAR.  
BLACKEN

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